Choosing a Formulary for Montana: ODG v. ACOEM v. Washington

BRI LAKE, RESEARCH ANALYST
EMPLOYMENT RELATIONS DIVISION



DISCLAIMER

- 1. I am NOT a medical professional, and I have NO medical or pharmaceutical training.
- 2. I have no conflicts of interest.



Montana's Goals and "Wish-List" for a Formulary

Primary Goals:

- Reduce prescriptions of potentially dangerous drugs to IWs
- Decrease disability length and increase RTW rates

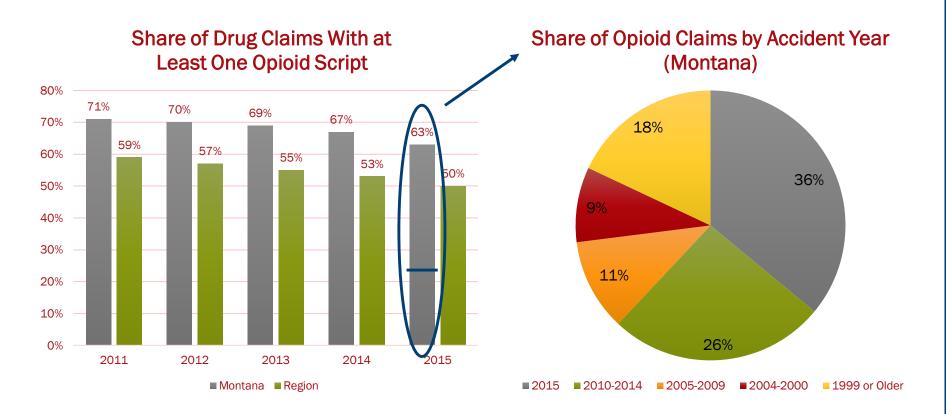
Potential by product:

Cost savings

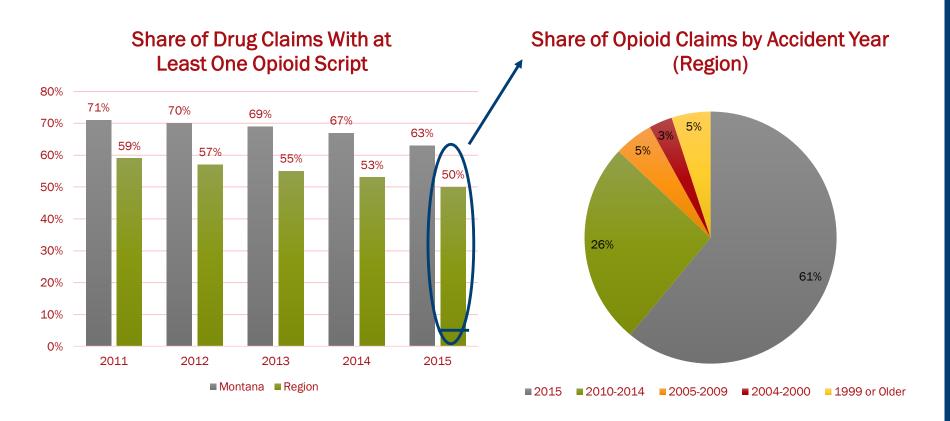
Formulary should:

- Be evidence-based
- Be simple and easy to maintain
- Complement MT U&T Guidelines
- Include a dispute resolution process
- Consider legacy claims
- Consider administrative costs to implement, educate, and maintain

Goal 1: Reduce prescriptions of potentially dangerous drugs to injured workers

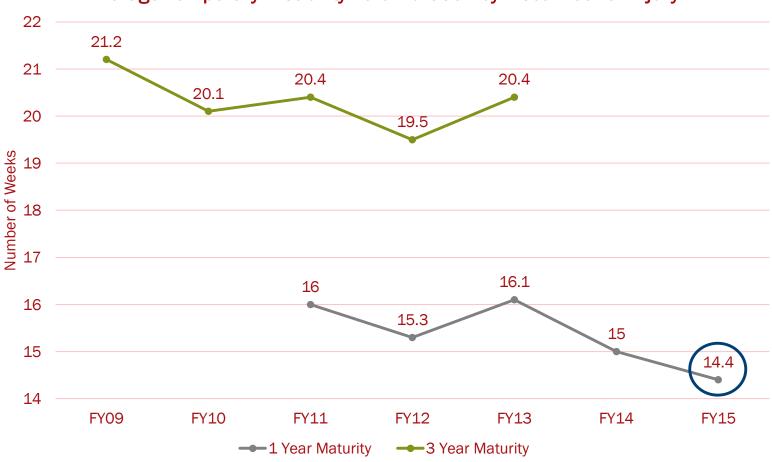


Goal 1: Reduce prescriptions of potentially dangerous drugs to injured workers (cont'd)



Goal 2: Decrease disability length and increase RTW rates

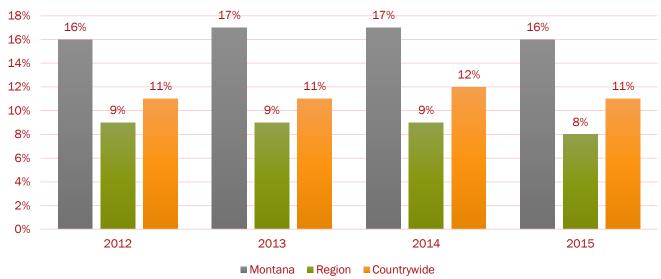






Cost Savings: Prescription Drug Payments in MT

Percent of All Medical Payments for Prescription Drugs⁽¹⁾



Montana costs are consistently higher in terms of the proportion of medical payments that go towards prescription drugs. Why?

- Price x Utilization = Cost
- Higher prices?
 - In MT, for the top ten WC drugs by both amount paid and by prescription counts, MT pays less per unit compared to the region and countrywide for all drugs except Oxycodone and OxyContin.⁽²⁾
- Higher utilization?
- Lower prices or lower utilization for other payments? (i.e. physician payments, hospital, ambulatory, implants, etc.)

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Cost Savings: Estimates for Potential Savings if a Formulary is Implemented

- NCCI: An NCCI analysis estimated potential savings greater than 20% on prescription costs from implementing the ODG formulary in Montana.⁽¹⁾
- WCRI: Using the Texas model, an analysis of 23 states under 4 different scenarios estimated total prescription payments to reduce by between 2% and 29%. (2)
 - Scenario A: 14-29%
 - Scenario B: 4-16%
 - Scenario C: 4-9%
 - Scenario D: 2-6%
- **CWCI**: Potential savings on prescription costs in California⁽³⁾
 - Texas model (ODG): 18% or \$182 million
 - Washington model: 45% or \$459 million



Cost Savings: Other States' Reported Savings Associated with Formulary

- Texas: Implemented formulary in 2011; between 2013 and 2014, total cost of N-Drug decreased from \$1.42 million to \$290,000, or -79.5%
- Ohio: Implemented formulary in 2011; between 2010 and 2014, total drug cost for opioids decreased 23%, a savings of \$19.9 million.
- Washington: Implemented formulary in 2004; in a 2011 WCRI study, only 6% of prescriptions drugs in WA were brand name, compared to a median of 16% for the additional 17 states in the study (Montana not included).
 - NCCI Medical Data Report, 2016:
 - MT Scripts (#): 14% Brand Name, 86% Generic
 - Countrywide Scripts (#): 15% Brand Name, 85% Generic



Summary of each Formulary



Summary: ODG

- Organized: by Drug Class, by Generic Name, by Brand Name (all three lists contain the same information)
- Recommendation: Each drug given a flat "Y" for preferred or "N" for non-preferred;
 - "Y" drugs are accepted without requiring any prior authorization
 - "N" drugs require prior authorization to ensure medical appropriateness
 - Drugs not included on the formulary may either be required to go through the same PA process as an N-drug or simply not be covered (jurisdiction decision)
- **Guidelines**: The formulary is an extension of the ODG guidelines but there is no information with regards to the guidelines contained within the formulary
- Includes: 31 Pharmaceutical Drug Classes, 294 unique drugs by brand name, and 279 unique drugs by generic name
- States that use the ODG formulary include Arizona, Oklahoma, Tennessee, and Texas. Many more utilize the ODG guidelines.



Summary: ODG (cont'd)

Generic Name Brand Name		Drug Class	Gener	Status	Cost
			Equiv		
Oxazepam	Serax	Benzodiazepines	Yes	N	\$62.44
		Anti-epilepsy drugs			
Oxcarbazepine	Trileptal®	(AEDs)	Yes	Υ	\$72.12
Oxycodone	<u>Oxaydo</u>	<u>Opioids</u>	No	N	\$97.59
Oxycodone	OxyIR®	<u>Opioids</u>	Yes	Υ	\$41.72
Oxycodone ER	OxyContin [®]	<u>Opioids</u>	No	N	\$428.83
Oxycodone ER/acetamin.	Xartemis XR	<u>Opioids</u>	No	N	\$130.29
Oxycodone ER/naloxone	Targiniq ER®	<u>Opioids</u>	No	N	
Oxycodone/acetaminophen	Percocet®	<u>Opioids</u>	Yes	Υ	\$88.33
Oxycodone/aspirin	Percodan®	<u>Opioids</u>	Yes	N	\$70.25
Oxycodone/ibuprofen	Combunox	<u>Opioids</u>	Yes	N	\$86.00
Oxymorphone	Opana®	<u>Opioids</u>	Yes	N	\$380.75
Oxymorphone ER	Opana ER	<u>Opioids</u>	No	N	\$482.82
		PPI (Proton Pump			
Pantoprazole	Protonix [®]	Inhibitor)	Yes	N	\$7.34
Paroxetine (mental)	Paxil	Antidepressants	Yes	Υ	\$18.15
Paroxetine (pain)	Paxil	Antidepressants	Yes	N	\$18.15
Penicillin	Veetids	Anti-infectives	Yes	Υ	\$7.32
Pentazocine lactate	<u>Talwin</u>	<u>Opioids</u>	Yes	N	\$62.83
Pentazocine/Naloxone	Talwin NX	<u>Opioids</u>	Yes	N	\$62.83
		Anti-epilepsy drugs			
<u>Phenytoin</u>	Dilantin®	(AEDs)	Yes	N	\$35.67
Pioglitazone	Actos	Antidiabetics	Yes	N	\$89.26
		<u>Asthma</u>			
<u>Pirbuterol</u>	Maxair [®]	medications	No	Υ	\$43.57
Piroxicam	Feldene®	NSAIDs	Yes	N	\$60.63



Summary: ACOEM

ACOEM's Online Formulary Tool:

- Search: By Condition or By Drug GENERIC (Brand(s))
- Recommendation is dependent upon specific condition, phase (acute vs. chronic), and, sometimes, severity of the pain; Recommendation includes associated level of evidence
- **Guidelines**: The formulary is an extension of the guidelines, however the guidelines are, at least partially, built into the formulary since recommendations are specific to the diagnosis
- States that use ACOEM formulary: Nevada (not required); California recently developed the MTUS formulary list based on ACOEM online formulary

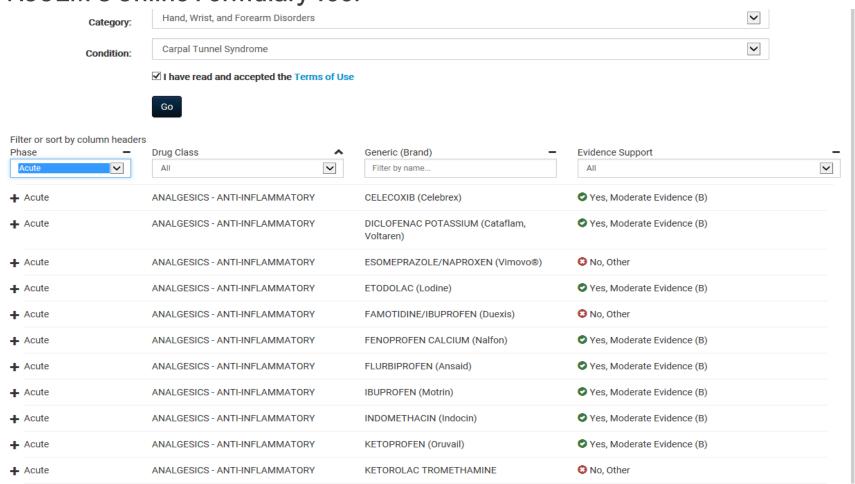
CA MTUS PDL:

- Organized: by Drug Ingredient (Generic)
- Recommendation: Each drug given a flat "preferred" or "non-preferred" status recommendation; drugs not included on the formulary may either be required to go through the same PA process as a "non-preferred" or simply not be covered (jurisdiction decision)
- **Guidelines**: A "Reference in Guideline" column indicates where the drug is either recommended, not recommended, or no sufficient evidence is available;
- Includes: 33 drug classes, 242 unique drugs by drug ingredient (Generic)
- We would need to create our OWN PDL: "If Montana chooses to adopt the ACOEM treatment guidelines and drug formulary, a PDL (similar to CA) could be created for public, non-commercial, use."

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Summary: ACOEM (cont'd)

ACOEM's Online Formulary Tool





Summary: ACOEM (cont'd)

DWC's PDL

	Drug Ingredient	Preferred / Non- Preferred*	Special Fill**	Peri-Op***	Drug Class	Reference in Guidelines
12	Aspirin	Preferred			Analgesics - NonNarcotic	√ Ankle and Foot Disorders √ Cervical and Thoracic Spine Disorders × Chronic Pain √ Elbow Disorders √ × ○ Hand, Wrist, and Forearm Disorders √ Hip and Groin Disorders √ Knee Disorders √ Low Back Disorders √ Shoulder
13	Aspirin/Caffeine/Dihydrocodeine Bitartrate	Non-Preferred			Analgesics - Opioid	X Ankle and Foot Disorders X Cervical and Thoracic Spine Disorders X Chronic Pain X Elbow Disorders X Hand, Wrist, and Forearm Disorders X Hip and Groin Disorders X Knee Disorders X Low Back Disorders X Shoulder
14	Azithromycin	Non-Preferred			Antibiotics (Macrolides)	× Hand, Wrist, and Forearm Disorders
15	Bacitracin	Non-Preferred			Anti-Infective Agents - Misc.	
16	Bacitracin Ophthalmic	Preferred			Ophthalmic Agents (Antibiotics)	√ Eye
17	Bacitracin-Polymyxin B Ophthalmic	Preferred			Ophthalmic Agents (Antibiotics)	√ Eye
18	Baclofen	Non-Preferred	4 Days	4 Days	Musculoskeletal Therapy Agents (Muscle Relaxants)	√× Cervical and Thoracic Spine Disorders √×⊗ Chronic Pain √× Hip and Groin Disorders ×⊗ Knee Disorders √× Low Back Disorders √× Shoulder
19	Balanced Salt Solution	Preferred			Ophthalmic Agents	√ Eye
20	Beclomethasone Dipropionate	Non-Preferred			Antiasthmatic and Bronchodilator Agents	√ Work Related Asthma
21	Betamethasone	Non-Preferred			Corticosteroids	√×⊗ Ankle and Foot Disorders √× Cervical and Thoracic Spine Disorders √⊗ Elbow Disorders √×⊗ Hand, Wrist, and Forearm Disorders √× Hip and Groin Disorders √⊗ Knee Disorders √×⊗ Low Back Disorders √×⊗ Shoulder



Summary: Washington

- Organized: By Therapeutic Drug Class
- Recommendation: TCC is given a status of A (Allowed), PA (Prior Authorization Required), or D (Denied)
 - Preferred Drug(s) column: may specify a particular drug(s), "All", or "None"
 - When a particular drug is included, typically stipulates "generics only"
- Guidelines: Washington's Guidelines and the Formulary are created separately.
- Includes: 825 total therapeutic drug classes
 - 168 with "A" status, 384 with "PA" status, and 273 with "D" status



Summary: Washington (cont'd)

Status	TCC	Therapeutic Class Description	Preferred Drug(s)		
PA	H2X	Tricyclic Antidepressant/Benzodiazepine Combination	None		
		Analgesics, Narcotics ***Acute use only***			
Α	НЗА	Short Acting Opioids	Codeine sulfate/phosphate (generics only) Hydromorphone (generics only) Meperidine (generics only) Morphine sulfate (generics only) Oxycodone (generics only) Pentazocine/Naloxone (generics only) Pentazocine/Acetaminophen (generics only) Tramadol (generics only)		
PA	НЗА	Long Acting Opioids	None		
PA	H3C	Analgesics, Non-Narcotics	None		
A	H3D	Salicylate Analgesics	Choline mag trisalicylate (generics only) Diffunisal (generics only) Salsalate (generics only)		
Α	H3E	Analgesic/Antipyretics, Non-Salicylate	Acetaminophen (generics only)		
PA	H3F	Antimigraine Preparations	None		
D	НЗН	Analgesics Narcotic, Anesthetic Adjunct	None		
D	нзі	Analgesics, Neuronal-type Calcium Channel Blocker	None		
D	НЗЈ	Analgesics Narcotic/Dietary Supplement Combinations	None		
Α	нзк	Analgesics, Non-salicylate & Barbiturate Combination	Acetaminophen/Butalbital (generics only)		
Α	H3L	Analgesics, Non-salicylate, Barbiturate & Xanthine Combination	Acetaminophen/Caffeine/Butalbital (generics only)		
PA	НЗМ	Narcotic Analgesic, Non-salicylate Analgesic, Barbiturate & Xanthine Combination	None		



Comparisons



Comparisons: "Evidence-Based" and Transparency

Details:

- ODG Evidence-based process that ranks existing literature and utilizes an editorial committee to make each recommendation; external stakeholders review before updates; Adheres to AGREE II and AMSTAR criteria; removal from NGC an issue?
- ACOEM Evidence-based process that ranks evidence based on condition and utilizes multidisciplinary panels, stakeholder input, and external reviews; Adheres to AGREE II, AMSTAR, GRADE, and IOM criteria
- Washington Evidence-based process utilizing OHSU (as part of DERP), P&T
 Committee makes recommendations, staff analyzes cost, and agency directors make
 final decisions; L&I wrap-around formulary decision process not transparent (PBM
 process unclear)

Winner:

 All 3 have evidence-based processes; previous findings suggests ACOEM is relatively more transparent

Ranking:

- 1. ACOEM
- 2. ODG/Washington



Comparisons: Accessibility and Simplicity

Details:

- ODG Free to adopt list; access to guidelines is costly, but not necessary; providers could get by with just the list; many adjustors/providers may already have ODG subscriptions
- ACOEM User-friendly, easy to use interface; however, as is, the online tool is not accessible without purchasing a subscription; heavy cost to stakeholders?
- Washington Free to adopt and heavily favors generics; not as easy to read or as straightforward; lower overall cost to stakeholders

Winner:

ODG in terms or readability; Washington in terms of dollars

Ranking:

- 1. ODG/Washington
- 2. ACOEM



Comparisons: Restrictiveness of Formulary

- Details:
 - ODG Approximately 43% (143/331*) of recommendations by generic name have a "Y" status
 - Top 10 most frequently prescribed drugs in MT (NCCI, 2016):
 8/10 "Y" Drugs, 1/10 "N" Drugs, 1/10 Not Listed
 - ACOEM (<u>MTUS PDL only</u>) Approximately 31% (76/242) of recommendations by drug ingredient have a Preferred status
 - Top 10 most frequently prescribed drugs in MT (NCCI, 2016):
 2/10 "Preferred", 7/10 "Non-Preferred", 1/10 Not Listed
 - The restrictiveness of the ACOEM online tool varies by condition.
 - Washington Approximately 30% (168/552**) of recommendations by
 Therapeutic Class have a status of Allowed
 - Top 10 most frequently prescribed drugs in MT (NCCI, 2016):
 7/10 "Preferred Drug", 3/10 Not Found***
- Winner: ODG less restrictive than MTUS list; Washington and ACOEM tool excluded

Comparisons: Ease to Implement and Maintain

Details:

- ODG Easy to post on the DLI website, updated monthly (or as needed), maintained by WLDI, no maintenance required
- ACOEM Relatively higher cost
 - Adopt online tool as is: ACOEM online tool is only available online, updated quarterly (or as needed) maintained by Reed Group, no maintenance required for the online tool or the guidelines; Licensing required by stakeholders using for commercial purposes
 - <u>Create a publicly available list</u>: A public list, similar to the CA MTUS PDL list, could be
 developed but would require MT to have its own P&T Committee to review ACOEM
 updates and maintain list; Licensing required by stakeholders using for commercial
 purposes; Higher administrative costs
- Washington Currently online and publically available, updated quarterly (or as needed) and maintained by WA L&I; however, potentially higher administrative cost to format the formulary for Montana

Winner: ODG

Ranking

- **1.** ODG
- 2. Washington
- 3. ACOEM



Comparisons: Compatibility with the MT U&T Guidelines

Details:

- ODG ?
- ACOEM Preliminary findings in NY suggest that the ACOEM guidelines closely match the Colorado guidelines (from which Montana's guidelines are based) with few anomalies.
- Washington ?

What we know now:

- As long as the formulary and the guidelines are developed separately, there will always be a risk of a discrepancy between the two.
- A policy could be implemented that asserts that if a discrepancy is found, the U&T guidelines take precedence
- Montana's guidelines are based primarily on the Colorado guidelines, and Colorado's guidelines are closely related to ACOEM



Comparisons: Other

"Implementing a Drug Formulary for California's Workers' Compensation Program", RAND Co., 2016

Washington

ACOEM

Summary of Formulary Comparison on Evaluation Criteria

guidelines for injured

workers.

ODG

Criteria

worker conditions

Criteria	ODG	ACOEM	Washington
Reliance on evidence-based criteria	Incorporates peer- reviewed literature, evaluated with ranking system and editorial committee for decisionmaking.	Incorporates evidence through a committee, ranking the evidence for each drug used for each medical condition.	Uses an evidence-based practice center to develop the evidence base the P&T committee uses to make final recommendations for drugs. L&I wraparound formulary drugs are approved through a PBM.
Compatibility with the MTUS guidelines	California has adopted modified ODG chronic pain and postsurgical physical medicine treatments.	California adopted the 2004 version of the ACOEM clinical guidelines but has not updated them to include revisions and additional topics.	Formulary is designed to be compatible with Washington treatment guidelines.
Transparency of formulary decisions	The process for developing drug recommendations is defined, but the criteria used to determine whether a recommended drug is a first-line therapy are not clear. Stakeholder comment on guideline revisions is a formal part of the update process.	The process for developing drug recommendations is clearly defined. Stakeholder comment on guideline revisions is a formal part of the update process. The PBM's role in maintaining the formulary is not clear.	In the Washington State formulary decision-making process, the state issues public notices on particular drugs, and public comment is allowed at several steps. There is no public input for L&I formulary decisions.
Clearly defined updating process	Guidelines are updated on an ongoing basis, at least every six months. Formulary updates occur as frequently as monthly based on guideline revisions. Formulary updates are clearly marked for subscribers.	Guideline revisions occur every 3–5 years. The formulary drug list will be updated quarterly based on guideline revisions. The formulary changes are clearly marked for subscribers.	Washington State formulary updates occur yearly and follow a clearly defined process. The update process for the L&I formulary is not clearly defined, and updates occur as needed.
Accessibility and ease of use	The drug list is publicly available through the websites of subscribing states, but guidelines require subscription. Drugs requiring PR are clearly marked.	The formulary is proprietary and currently not searchable by drug.	The formulary is publicly available and has a drug lookup tool. Restrictions are clearly marked.
rocus on drugs needed for injured	Formulary development is driven by treatment	Formulary development is driven by treatment	Formulary development is driven by injured worker

guidelines for injured

workers.

conditions.

*Comparisons
were *prior* to the
development of
the MTUS list



Pros & Cons

1 103 & 00113					
	PROS	CONS			
ODG	 Easy to implement, easy to read, easy to understand Stakeholders do not necessarily need access to the guidelines (and many might already have?) Relatively less restrictive Will assist with rulemaking Stakeholder input allowed Well established 	 High cost to those providers and carriers that want to have the guidelines/evidence and don't already have access ODG's removal/departure from the National Guidelines Clearinghouse? Does this signal a lack of transparency or flexibility? 			
ACOEM	 Organized based on diagnosis/condition May be most compatible with the MT U&T Guidelines Will assist with rulemaking Stakeholder input allowed User friendly interface; easily the cleanest, most straightforward website to follow 	 Relatively more costly option: If we don't create a publicly available list: would require stakeholders to purchase a yearly subscription to access online tool If we do create a publicly available list: a MT P&T Committee would need to be formed and stakeholders using PDL for commercial purposes required to purchase subscription Not used by many other states (still fairly new product) 			
Washington	 Lowest cost to stakeholders Potentially high cost savings on prescriptions – formulary heavily focused on generics 	 Potentially higher administrative costs – List will need to be formatted annually for MT No assistance with rulemaking available No ability for stakeholder input Relatively more complicated to read/understand 			



"Jurisdiction Dependent" Decisions



First Fill & Legacy Claims

All 3 formularies have the ability to work effectively with a First Fill program and with legacy claims.

- First Fill: Will protect injured workers that need to start medications right away.
 - Washington: 7 days after injury, for 7 days; NOT subject to PA; L&I covers the cost regardless of whether claim is accepted
 - Tennessee and Texas (ODG): 7 days after injury, for 7 days; NOT subject to PA; PBM covers the cost, and if claim is not accepted, PBM and insurer negotiate
 - North Dakota (proprietary): 30 days after injury; still subject to PA; if claim is not accepted, IW owes the cost of the medication
- Legacy Claims: Will protect injured workers that have been on prescription opioids for long periods
 - Rules can be written to give weak or strong leniency to addicted individuals
 - Rules can be written to give a short or long transition period



Other "Jurisdiction Dependent" Decisions

- Decisions not dependent on which formulary is chosen:
 - Implementation timeline and education process
 - Presentations across the state (TN 6 months; TX 2 years)
 - Tennessee reported large problems early in implementation of no one knowing who to contact for what.
 - Step Therapy
 - Pharmacist can substitute a generic brand or a preferred drug over a brand name drug or a drug that is not considered first-line treatment
 - Dispute resolution after First Fill
- All 3 formularies will involve costs to the system



What now?



What are our options?

- A. Adopt ODG list only, keep MT U&T guidelines
 - Stakeholders can purchase ODG subscription at their discretion
- B. Adopt ODG list with ODG guidelines, dissolve MT U&T guidelines
 - Stakeholders required to purchase subscription or administration could purchase "blanket" license; option requires additional stakeholder input
- C. Adopt ACOEM online formulary tool with ACOEM guidelines, form MT P&T Committee, create a MT PDL based on ACOEM's formulary, keep MT U&T guidelines
 - Stakeholders using PDL for commercial purposes required to purchase subscription or administration could purchase "blanket" license
- D. Adopt ACOEM online formulary tool as is, keep MT U&T guidelines
 - Stakeholders required to purchase subscription or administration could purchase "blanket" license
- E. Adopt ACOEM online formulary tool with ACOEM guidelines, dissolve MT U&T guidelines
 - Stakeholders required to purchase subscription or administration could purchase "blanket" license; option requires additional stakeholder input
- F. Adopt Washington list, keep MT U&T guidelines



Resources

In addition to reviewing the ODG, ACOEM, and Washington L&I websites, as well as the presentations from Ken Eichler (ODG), Carlos Luna and Lucy Shannon (ACOEM), and Jaymie Mai (Washington), you may be interested in the following literature:

- "Implementing a Drug Formulary for California's Workers' Compensation Program", RAND, 2016 (http://www.rand.org/content/dam/rand/pubs/research_reports/RR1500/RR1560/RAND_RR1560.pdf)
- "A Discussion on the Use of a Formulary in Workers' Compensation", IAIABC, 2016, (https://www.iaiabc.org/images/iaiabc/Resources/Discussion-Use-Formulary-Work-Comp-IAIABC-04-27-16.pdf) *may require membership
- "Drug Formularies in Workers' Compensation Systems", ACOEM, 2016
 (http://www.acoem.org/uploadedFiles/Public_Affairs/Policies_And_Position_Statements/Guidelines/Position_Statements/DrugFormulariesinWorkersCompensationSystems.pdf)
- "Impact of a Texas-Like Formulary in Other States", WCRI, 2014 (https://www.wcrinet.org/reports/impact-of-a-texas-like-formulary-in-other-states) *may require membership
- "MD Guidelines and ODG: Analysis of the Evidence Behind Evidence-Based Return-To-Work and Treatment Guidelines", BioMed Bridge LLC, 2015 (http://www.reedgroup.com/wp-content/uploads/2015/09/BioMed-White-Paper-FINAL-08172015.pdf) *commissioned by Reed Group
- "Are Formularies a Viable Solution for Controlling Prescription Drug Utilization and Cost in California Workers' Compensation?", California Workers' Compensation Institute, 2014 (https://www.cwci.org/document.php?file=2504.pdf)



Questions? / Thank You!

E-MAIL: BRI.LAKE@MT.GOV

PHONE: (406) 444-6527

